



SAN DIEGO COUNTY COMMUNITY CORRECTIONS PARTNERSHIP PUBLIC SAFETY REALIGNMENT WORKGROUP 2

Workgroup Members: **Probation:** Kim Broderick (Co-Chair), Cesar Escuro (Co-Chair), Ken Worthington, Natalie Pearl, Debbie Patag, and Marlon McBride; **Sheriff's Department:** Will Brown, Billy Duke, Erika Frierson; **District Attorney:** Dave Greenberg; **Public Defender:** Matt Braner; **Court:** Scott Brown

Employ Alternative Custody Options and In-Custody Programming

Objective: *Maximize the efficient use of jail capacity to accommodate the new populations by reducing the number of lower risk offenders in jail through the use of jail alternatives and programming services while in custody.*

Strategy 1:

Maximize the use of alternatives to custody for eligible offenders in lieu of jail custody.

Update:

Workgroup members recommend pursuing all of the options noted below to achieve maximum use of custody alternatives.

Alternative Custody Options 1 & 2:

Utilize Work Projects and Work Furlough in lieu of jail or in combination with jail time for probation eligible felons.

Update:

Work Projects

Work Projects is currently used as an alternative sentencing option for adult offenders, who are referred to the program by the Court to complete public work service, often instead of paying fines or serving time in local custody. The Probation Department contracts with various

agencies to assist with litter cleanup, weed abatement, firebreaks, and numerous other tasks to preserve and enhance the environment.

The workgroup members identified 2 populations and recommends pursuing this strategy for 1 of the 2 offender populations identified. Work Projects can be used with the following offender populations:

- a. Formal probationers – ***Workgroup members recommend pursuing this strategy.*** Use Work Projects as an alternative to custody for formal probationers who can safely remain in the community; this will reserve jail beds for high risk offenders. Workgroup members have been reviewing existing Work Projects contracts to identify expansion and other opportunities to obtain additional contracts, as well as the concomitant staff and budget necessary to implement expansion.
- b. Jail Inmates – ***Workgroup members recommend not pursuing this strategy at this time.*** Workgroup members discussed Work Projects as a jail management tool for long term inmates, however, some members noted significant concerns regarding contraband risks associated with allowing inmates to leave the jail, go into the community, and then return to the facility. Workgroup members also noted that the target population for Work Projects, which are lower classification inmates (trustees), will be a limited number because it is the same population that the Sheriff's Department currently draws from to assist within local jails. In light of these two issues, the workgroup recommends not pursuing this strategy at this time; however, workgroup members will monitor this population and report back to the CCP if there is potential to utilize this option in the future.

Work Furlough

Work Furlough in San Diego County is run by Correctional Alternatives, Inc. (CAI) under contract with the County of San Diego, and overseen by the Probation Department.

There is additional capacity available at WF to accommodate up to 170 lower level inmates, thus leaving local jail space for higher risk offenders. Global Positioning Systems (GPS) can be combined with Work Furlough custody to increase community safety. Workgroup members are working on a policy to explore the use of inmate welfare funds to pay for GPS monitoring of higher risk offenders who have GPS court ordered conditions of supervision.

Workgroup members drafted a Board Letter, to be heard in the coming months, requesting that the San Diego County Board of Supervisors (BOS) authorize the Probation Department to contract with CAI for a Residential Reentry Center (RRC). The RRC will allow for increased jail capacity for Post Release Offenders (PROs) by reducing the number of low risk offenders in jail

(pre and post trial) and reduce recidivism by providing evidence-based intervention services. Workgroup members are creating a Statement of Work and the concomitant staffing and budget required to implement the RRC.

Alternative Custody Options 3, 4 & 5:

Consider using Home Confinement/Electronic Monitoring and Global Positioning Systems (GPS) in lieu of jail or in combination with jail time for probation eligible felons.

Update:

In regard to alternatives to custody 3, 4, and 5, workgroup members from the Sheriff's and Probation Departments have conjointly crafted a Request for Proposals (RFP) to implement a GPS and electronic monitoring contract. The RFP was posted on the County's website on January 17, 2012. Concurrently CCP workgroup members are meeting to discuss next steps regarding the RFP. Staffing and budget will be discussed as part of this process. The Sheriff's Department Detentions Bureau, developed and is implementing an Alternative to Custody Unit.

In support of Workgroup 1, members from Workgroup 2 are in accord with the recommendation that a pilot project for offenders in Central Court be implemented in the coming months. The pilot will target pre-trial offenders and utilize the Probation Department's existing Electronic Surveillance Program. It is anticipated the pilot will last for 60 days from the date of implementation.

Alternative Custody Option 6:

Consider sending offenders to County and State Work-Fire Camps.

Update:

Similar to the issues raised regarding option 1 and 2, workgroup members noted that the target population for fire camps, which are lower classification inmates (trustees), will be a limited number because they will be drawn from the same population that the Sheriff's Department currently draws from to assist with local jail endeavors. In light of this issue, the workgroup recommends not pursuing this strategy at this time; however, the workgroup will monitor the population and report back to the CCP if there is potential for utilizing this option in the future.

Strategy 2:

Maximize the use of in custody reentry treatment services. An example of this is the Local Reentry Program (LRP) at the East Mesa and Las Colinas Detention Facilities. It is a collaborative effort to reduce the recidivism of inmates in the San Diego Jails. Cognitive Based Therapy Programs are provided to inmates that have volunteered to participate. Inmates may take classes that they are required to complete as a condition of being placed on formal probation by the Court.

Update:

The workgroup recommends pursuing this strategy. The workgroup discussed LRP in terms of long term jail management. On December 6, 2011 the San Diego County Board of Supervisors (BOS) approved a Board Letter authorizing an amendment to the San Diego County Public Safety Realignment Implementation Plan (AB 109), adding specificity to Section 4, "Alternative Options in Custody Programming". The BOS also approved actions to explore the possible expansion of the East Mesa Detention Facility by 400 beds in order to expand the Local Reentry Program and re-entry services provided to inmates in custody. Workgroup members will continue to work together to explore and develop criteria for inmate populations deemed eligible for LRP.

Next Steps:

CCP Workgroup 2 met once since the last CCP meeting in December 2011. It is noteworthy that there are a number of subcommittees that routinely meet and complete action items to accomplish the aforementioned strategies. CCP Workgroup 2 will meet again on February 9, 2012.